

Message Text

UNCLASSIFIED

PAGE 01 MONTRE 01574 01 OF 02 262101Z

73

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 AF-06 ARA-10 EA-09 NEA-10 CAB-05

CIAE-00 COME-00 DODE-00 DOTE-00 EB-07 INR-07 NSAE-00

FAA-00 L-03 OIC-02 SS-15 NSC-05 TRSE-00 OMB-01 /103 W

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FM AMCONSUL MONTREAL

TO SECSTATE WASHDC PRIORITY 6756

UNCLAS SECTION 1 OF 2 MONTREAL 1574

E. O. 11652: N/A

TAGS: PORG, EAIR, ICAO

SUBJ: ICAO JOINT SUPPORT COMMITTEE MEETING SEPTEMBER 25 (JS-OB-86-1)

1. WITH USREP IN CHAIR, ALTERNATE WOLFE IN US POSITION, COMMITTEE MOVED THROUGH FIRST TEN ITEMS BY 5:00 P.M. RE ITEM 2 WORK PROGRAM THIS SESSION (CWP 6183) COMMITTEE SECRETARY POINTED OUT NOTE LAST SENTENCE REFERRING TO "TWO ITEMS LEFT OVER FROM 85TH SESSION" AS BEING (A) REPORT ON NAOS INTEREST ACCOUNT AND (B) NORTH ATLANTIC REORGANIZATION RESULTING DEN/ICE CONFERENCE RECOMMENDATION #9 (THE ITEM ENCOMPASSING US PROPOSAL). ALTHOUGH FRANCE REQUESTED CLARIFICATION AND EXACT WORDING, DID NOT CONTEST THE INCLUSION THESE ITEMS.

2. RE ITEM 3 (JSWP932) AND CORRIGENDUM, COMMITTEE APPROVED ACTION PARA 10. DURING DISCUSSION PARA 10.2, COMMITTEE WAS ADVISED THAT RESERVE FUND STANDS AT \$300,000. IN CONNECTION DISCUSSION SAME PARA IN RESPONSE QUESTION FROM GERMANY, SECRETARIAT CONFIRMED THAT NO REPEAT NO PAYMENT WILL BE MADE PURSUANT 10.2 (B) UNTIL AFTER (A).

3. RE ITEM 4 (JSWP942) SECRETARIAT POINTED OUT THAT THERE IS NO LEGAL REQUIREMENT TO SUBMIT COMMITTEE DECISION TO COUNCIL, AS SUGGESTED PARA 2 BUT PROCEDURE ADOPTED HISTORICALLY AS USEFUL PRACTICE. DURING DISCUSSION IN RESPONSE FRANCE QUERY,
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PAGE 02 MONTRE 01574 01 OF 02 262101Z

SECRETARIAT POINTED OUT INCREASE OVER 1974 CEILING BUT FRANCE

EMPHASIZED INCREASE 74 OVER 73 WHICH SECRETARIAT CONFIRMED AS JUMP FROM \$3,549,998 TO \$4,185,850.

4. ITEM 6 (JSPW936) BROUGHT ON CONSIDERABLE DISCUSSION BECAUSE OF ADDENDUM, SPECIFICALLY PARA 8. SECRETARY POINTED OUT THAT TWO KRONER DIFFERENCE RESULT OF DISCOVERY OF PAST OVERSIGHT IN CALCULATION PROCEDURE WHICH IS CORRECTED FOR FUTURE. THEREFORE, COMMITTEE DECIDED ON ALTERNATIVE (C) AND TOOK DECISION ON BASIC PAPER JSPW 936 (D.KR.71). DURING DISCUSSION SECRETARIAT POINTED OUT THAT NOTABLE INCREASE FROM 46 K.DR. (LAST YEAR) TO 71 WAS PRIMARILY RESULT OF DROP IN NUMBER CROSSINGS FROM 113,000 TO 99,000, INCREASE IN ALLOWABLE COSTS FROM 12.9 MILLION D.KR. TO 13.736 MILLION D.KR. AS WELL AS OTHER SIGNIFICANT FACTORS. COMMITTEE REQUESTED THAT THIS INFORMATION BE APPROPRIATELY PRESENTED BY SECRETARIAT IN COUNCIL WORKING PAPER FOR BENEFIT COUNCIL CONSIDERATION OF COMMITTEE RECOMMENDATIONS AND SUBSEQUENTLY IT SHOULD BE INCLUDED IN SYG LETTER TO STATES. SECRETARY CONFIRMED FOR FRANCE THAT USER CHARGE BASED ON FULL AMOUNT DANISH COSTS 74 INCLUDING EXCESS OF CEILING.

5. ITEMS 7, 8, 9 ON ICELANDIC AGREEMENT DID NOT ENTAIL INCREASING CEILING THEREFORE WERE HANDLED EXPEDITIOUSLY. RE ITEM 9 FRANCE ASKED SAME QUESTIONS RE NOTABLE INCREASE IN USER CHARGE WITH SECRETARIAT RESPONSE SIMILAR: THAT IS, DROP IN CROSSINGS, INCREASE IN COSTS AND EXCHANGE RATE. INCREASE COSTS 74 OVER 73 128 MILLION ICELANDIC KR. OVER 72 MILLION. THIS INFORMATION TO BE INCORPORATED IN COUNCIL WORKING PAPER AND SYG LETTER TO GOVERNMENTS WITH SAME TREATMENT AS DENMARK PAPERS.

6. WHEN COMMITTEE ARRIVED AT ITEM 11 ON JOINT SUPPORT MEETINGS 76-79 GERMANY SUGGESTED PAPER BE SET ASIDE FOR CONSIDERATION AFTER COMMITTEE HAD DELIBERATED ON ITEM 12 (US PROPOSAL). THIS WAS SECONDED BY FRANCE AND THE U.S.

7. U.S. PRESENTED JSPW 939, INCLUDING COMMENT ON SECRETARIAT LETTER (JSPW 941) TO EFFECT THAT (A) SUGGESTION OF CONTINUATION USAF AFTER DECEMBER 31 OUT OF QUESTION AND (B) U.S. CONSIDERED AUTHORITY FOR SYG STUDY CLEARLY PRESENT IN SPIRIT/INTENT/AGREEMENTS, BUT MORE LITERALLY IN ARTICLES I (D), IV, X, XIII. SECRETARY COMMITTEE PRESENTED WP941 IN VERY HELPFUL UNCLASSIFIED

UNCLASSIFIED

PAGE 03 MONTRE 01574 01 OF 02 262101Z

MANNER INDICATING THAT IN VIEW US REFERENCES SECRETARIAT REVIEWING SITUATION AND WITHOUT DOUBT COULD UNDERTAKE STUDY EITHER FROM RESERVE FUND OR GENERAL FUND SOURCE BEING STATES IN ANY CASE.

8. FRANCE INITIATED DISCUSSION AGREEING TO BASIC IDEA. RAISED THREE SERIOUS PROBLEM AREAS (1) FRANCE SEES COMMITTEE AS "CARRYING OUT AGREEMENTS," "SUPERVISING" NOT "AMENDING," BECAUSE AMENDMENTS

ARE MADE IN OTHER BODIES; (2) QUESTIONED WHERE THE COMPETENCE WOULD BE IN SECRETARIAT AND COMMITTEE TO CARRY OUT SUCH IMPORTANT FAR-REACHING STUDY; AND (3) RAISED QUESTION OF WHAT WILL HAPPEN ON DECEMBER 31 PENDING STUDY IF ICAO DOES NOT MOVE AHEAD ON NATSPG RECOMMENDATIONS. SECRETARY COMMITTEE RESPONDED REGARDING (2) THAT IT IS CLEARLY RESPONSIBILITY OF COMMITTEE TO AMEND ANNEXES TO JOINT FINANCING AGREEMENTS.

9. REPRESENTATIVE AIR NAV BUREAU ASKED TO GIVE BACKGROUND LEADING TO PRESENT DILEMMA. HE REFERRED TO RECOMMENDATION 9 DEN/ICE 2 APRIL 1973 PROPOSING STUDY BY NATSPG FOR "SAFEST MOST EFFICIENT ORGANIZATION OF AIRSPACE IN AREA;" SUBSEQUENT NATSPG WORK INCLUDING TWO MAJOR MEETINGS (10TH AND 11TH); POSTPONEMENT OF LIMITED NAT/RAN FROM LATE 74; AND THE PROCEDURE FOR AMENDING REGIONAL PLANS BY CORRESPONDENCE BETWEEN RAN CONFERENCES. APRIL AND JULY 1975 LETTERS FROM ICAO PARIS OFFICE TO GOVERNMENTS CONCERNED REGARDING CANADA/DEN/ICE PROPOSAL BASED ON NATSPG RECOMMENDATION.)

10. GERMANY SUGGESTED SYG SEND LETTER TO CONTRACTING STATES ASKING (A) WHAT SERVICES ARE REQUIRED AND SIMULTANEOUSLY (B) SECRETARIAT CONTACT DEN/ICE RE REVIEW OF SERVICES. SECRETARIAT POINTED OUT THAT COUNCIL ACTS ON REGIONAL PLAN RECOMMENDATIONS INCLUDING CIRCULATION PROPOSED AMENDMENTS TO STATES. SECRETARIAT IS NOT INVOLVED IN RECOMMENDATIONS REGARDING AMENDMENTS TO REGIONAL PLANS.

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PAGE 01 MONTRE 01574 02 OF 02 262109Z

73

ACTION IO-10

INFO OCT-01 EUR-12 ISO-00 AF-06 ARA-10 EA-09 NEA-10 CAB-05

CIAE-00 COME-00 DODE-00 DOTE-00 EB-07 INR-07 NSAE-00

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P 261920Z SEP 75

FM AMCONSUL MONTREAL

TO SECSTATE WASHDC PRIORITY 6757

UNCLAS SECTION 2 OF 2 MONTREAL 1574

11. JAPAN EXPRESSED CONCERN ABOUT ASKING SECRETARIAT TO INVOLVE ITSELF IN REGIONAL PLAN AND SECONDLY RAISED QUESTION REGARDING THE BASIC US PROPOSAL FOR SECRETARIAT INVOLVEMENT IN TECHNICAL REQUIREMENTS WHICH UNDER ICAO PROCEDURE ARE HANDLED BY STATES IN THE REGION. THIS LED TO US (WOLFE) REITERATING REFERENCE TO ARTICLES IN AGREEMENTS FOR COVERING AUTHORITY FOR SECRETARIAT INVOLVEMENT.

12. UK WAS REPRESENTED DURING EARLY PART MEETING BY COMMISSIONER BECAUSE REPRESENTATIVE WAS INVOLVED IN DIPCONF FORMALITIES IN ASSEMBLY HALL AS WERE OTHER MEMBERS OF COMMITTEE. ON ARRIVAL UKREP STATED THAT HE AGREED WITH THE CRITICAL STUDY PROPOSED BY U.S. ESPECIALLY SINCE THERE HAD NOT BEEN ONE FOR SOME TIME. FACILITIES AND SERVICES SHOULD BE STUDIED BASED ON REAL OPERATIONAL NEED, HE SAID, BUT ALSO POINTED OUT THAT IT IS UK POLICY TO MOVE TOWARD RECOVERING 100 PERCENT OF THE COSTS (USER CHARGES) AND THIS COULD BE ACHIEVED MORE EASILY IF PROPOSED EXAMINATION ENABLED PROVIDERS AND USERS TO AGREE ON BASIC REQUIREMENTS. HE ASKED AIR NAV BUREAU TO ADVISE COMMITTEE ON STATUS OF REPLIES TO PARIS LETTERS HAVING IN MIND OBJECTIVES OF RECOMMENDATION 9 STUDY. SECRETARIAT REPORTED THAT THE TECHNICAL PROPOSALS OF NATSPG HAD GONE TO THE STATES OF THE NAT REGION. (HE MENTIONED THAT THE NATSPG REPORT CONSTITUTES 61 PAGES RESULTING FROM THOROUGH CONSIDERATION OF SEVERAL ALTERNATIVES FOR FACILITIES/ SERVICES AND FINANCIAL IMPACT OF THESE ALTERNATIVES, AND THE DEN/ ICE STATEMENT THAT ACCEPTANCE WOULD REQUIRE RECOURSE TO UNCLASSIFIED

UNCLASSIFIED

PAGE 02 MONTRE 01574 02 OF 02 262109Z

REIMBURSEMENT.) HE SAID REACTIONS TO THE STATE LETTERS FROM PARIS HAD BEEN FEW. THERE WERE NO OBJECTIONS TO NATSPG RECOMMENDATIONS.

13. AUSTRIA ACCEPTED WITH NO COMMENT, BELGIUM ENDORSED CHANGES WITH PROVISIO NO COMMITMENT ON INCREASE IN CEILING, FRANCE ACCEPTS BUT REFERRED TO RECOMMENDATION #1 DEN/ICE (USER CHARGES), IRELAND NOTED HEAVY COSTS OF PROPOSAL INDICATED RECONSIDERATION. OTHER GOVERNMENTS HAVE NOT RESPONDED AT ALL.

14. GERMANY AND OTHERS SUGGESTED THAT AIR NAV COMMISSION WAS APPROPRIATE TECHNICAL BODY TO REVIEW TECHNICAL REQUIREMENTS AND SECRETARIAT AGAIN RAISED CONCERN ABOUT CIRCUMVENTING REGULAR PROCEDURE FOR AMENDING REGIONAL PLANS.

15. IN VIEW LATE HOUR, CHAIRMAN ENDEAVORED PULL TOGETHER SPECIFIC COURSE OF ACTION FOR COMMITTEE DECISION, SUGGESTING COMMITTEE ASK ANC TO REVIEW TECHNICAL REQUIREMENTS OF AGREEMENTS AND SIMULTANEOUSLY ASK AIR TRANSPORT BUREAU (JOINT SUPPORT FINANCING BRANCH AND OFFICE OF FINANCE DIRECTOR) TO LOOK AT ECONOMIC IMPLICATIONS. PRESIDENT COUNCIL EXPRESSED CONCERN ABOUT INVOLVING ANC (THIS CONCERN IS SHARED BY USREP AND

USCOMMISSIONER). PRESIDENT SUGGESTED THAT COMMITTEE ENDEAVOR FINALIZE DISCUSSION EARLY NEXT WEEK. (SECRETARY OF COMMITTEE PROPOSED FRIDAY SEPTEMBER 26 MEETING BUT FACILITIES NOT AVAILABLE BECAUSE AIR TRANSPORT COMMITTEE AND AND ANC.)

16. PRESIDENT WILL EXPEDITE COUNCIL MEETING SEPTEMBER 30 (WHICH IS PRIMARILY FOR APPROVING JOINT SUPPORT COMMITTEE ITEMS 1-10), AND JOINT SUPPORT COMMITTEE WILL RECONVENE AS SOON AS COUNCIL MEETING OVER.

17. BASED ON INDIVIDUAL MEETINGS WITH COMMITTEE MEMBERS, LONG SESSIONS WITH SECRETARY OF COMMITTEE AND COORDINATION WITH SYG AND PRESIDENT COUNCIL, USREP FINDS NO OPPOSITION TO BASIC REQUEST IN U.S. PROPOSAL (JWP 939) BUT AS PRACTICAL MATTER IT IS SUBJECT TO EXTREME INTERPRETATIONS. U.S. MUST PRESENT SPECIFICS FOR DECISION TUESDAY AFTERNOON: E.G. A REVIEW OF ALL FACILITIES AND SERVICES, BY SECRETARIAT WITH PARTICIPATION FROM INTERESTED STATES DURING NEXT 30 DAYS, SUBMITTED TO COMMITTEE NOT LATER THAN OCTOBER 31 (DEADLINE FOR 1976 ESTIMATES FROM UNCLASSIFIED

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PAGE 03 MONTRE 01574 02 OF 02 262109Z

DEN/ICE). DURING MEETING US (WOLFE) SUGGESTED ICAO ALERT DEN/ICE BY TELEGRAM THAT THEY SHOULD NOT ANTICIPATE INCREASE IN CEILING AS THEY DRAW UP 1976 ESTIMATES. SECRETARY COMMITTEE OFFERED TO DO THIS IF COMMITTEE WISHED. THIS SHOULD BE INCLUDED IN US PROPOSAL FOR SPECIFIC ACTION.

18. FYI: KOFOED-HANSEN WILL BE ICELAND'S REPRESENTATIVE AT OCTOBER 3-4 CEREMONIES. PRESIDENT COUNCIL INTENDS EXPLAIN TO HIM INFORMALLY THAT US ADAMANT ABOUT NO FURTHER INCREASES IN CEILING. MEANWHILE PRESIDENT COUNCIL FEELS IT WOULD BE EXTREMELY USEFUL TO HAVE US TECHNICIANS VISIT SECRETARIAT WITH UNILATERAL INDICATION PROBLEM AREAS AND POSSIBLE ALTERNATIVE. END FYI HARPER

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